



Jersey Probation and After-Care Service

Annual Report for 2015 and Business Plan for 2016

The Jersey Probation and After-Care Service exists to provide the Parishes, Courts and prisons with a high quality information service and to supervise those offenders entrusted to it in order to reduce re-offending, allow restitution and protect the public.

In Family proceedings and other matters concerning children, The Jersey Family Court Advisory Service serves the Royal Court by providing reports and advice, which represent the best interest of the child.

In all its work the Probation and After Care Service promotes respect and dignity for all.

Probation Board

The Probation and After-Care Service is a department of Jersey's Judiciary. The Probation Board is appointed by the Bailiff on behalf of the Royal Court to oversee the work of the Service and consists of five Jurats (elected Judges of the Royal Court of Jersey).

Probation Board membership – January 2016

Chairman of Probation Board

Jurat G W Fisher - Lieutenant Bailiff

Jurat P Nicolle: Jurat C Crill:

Jurat GJ Grime: Jurat J.J. Ramsden

Probation Board Chairman's Foreword

The past year has been one of good progress in continuing to provide and enhance the high standard of those services summarised on Page 1.

The positive statistics relating to outcomes for clients and levels of reconviction are particularly heartening, not only for the effect on clients themselves but for the community as a whole. There have of course, been challenges to face. The overall increase in workload for the Jersey Family Law Advisory Service and the necessary budget constraints are, to name but two. However, the team, ably led by the Chief Probation Officer, has risen to those challenges and they are well covered in the detail of his Report, set out on Pages 7 to 11 of this report.

The training and development of knowledge and skills by Continuous Professional Development is also to be commended.

During the year several instances have evidenced the level of respect, internationally, for the Jersey model of Probation practice. Whilst this is very gratifying, we must continue with the efforts to improve the level and scope of service and at the same time guard against complacency.

I should like to take this opportunity to congratulate the Chief Probation Officer and all of his team on a very successful outcome for the year and to thank the other members of the Probation Board for their support and dedication.

Jurat G W Fisher
Lieutenant Bailiff
25 January 2016

Glossary of Abbreviations

ACPO	Assistant Chief Probation Officer
APO	Assistant Probation Officer
BASS	Building a Safer Society; interagency strategy approved by the States of Jersey in 2004 and 2009.
BOTO	Bound Over with treatment order
CAFCASS	Statutory body working with children and families in Family Court proceedings in England and Wales
CEP	European Probation Organisation
CMA	Case Management Assistant
CPAI	Correctional Programmes Assessment Inventory; an organisational effectiveness measure
CPG	Children's Policy Group of Ministers
CPO	Chief Probation Officer
CREDOS	An international group of academics and senior managers researching Probation effectiveness
CSO	Community Service Order
CSR	Comprehensive Spending Review; States of Jersey resource allocation process
DAISy	Data Analysis and Information System - computerised case management and management information system
ESC	Education Sport and Culture Department of the States of Jersey
HCR20	Assessment used with violent offenders
HA	Home Affairs Department of the States of Jersey (During 2015 became DCCA Department of Community and Constitutional Affairs)
H and SSD	Health and Social Services Department

HMIP	Her Majesty's Inspectorate of Probation
ICT	Information and Communications Technology
JFCAS	Jersey Family Court Advisory Service
JMAPPA	Jersey Multi Agency Public Protection Arrangements
JLIB	Jersey Legal Information Board
JPACS	Jersey Probation and After Care Service
Jurat	Royal Court Judge of fact and sentence giver
KPI	Key Performance Indicator
LSI-R, LSI CMI,	Risk assessment systems used or under consideration by the JPACS
MARAC	Multi Agency process to safeguard high risk victims of domestic violence
NOMS	National Offender Management Service incorporating Probation in England
OASyS	Risk Assessment and Case Management system used by the National Offender Management Service
OINTOC	Offending Is Not the Only Choice – skills based cognitive behavioural programme for offenders, used by JPACS
PO	Probation Officer
RAMAS	Risk Assessment Management and Audit Systems; an interagency method for assessing and managing those people most likely to harm themselves or others
RJ	Restorative Justice
Risk Matrix 2000	Assessment tool used with sex offenders
SAO7	Assessment tool used with sex offenders
SER	Social Enquiry Report
Stand-down report	An assessment carried out by the Duty Probation Officer in Court at the Magistrate's request.
UNCRC	United Nations Convention on the Rights of the Child
VS	Voluntary Supervision

KEY PIECES OF LEGISLATION

The key pieces of legislation giving authority to the Jersey Probation and After-Care Service are as follows:

Loi (1937) sur l'atténuation des peines et sur la mise en liberté surveillée. (Probation Law)

Criminal Justice (Community Service Orders) (Jersey) Law 2001

Criminal Justice (Young Offenders) (Jersey) Law 1994 and 2014

Children (Jersey) Law 2002

Matrimonial Causes (Jersey) Law 1949

Adoption (Jersey) Law 1961

Sex Offenders (Jersey) Law 2010

Chief Probation Officer's Report

Chairman and Members of the Probation Board of the Royal Court, I have the pleasure of submitting the Jersey Probation and After-Care Service (JPACS) Annual Report for 2015 and the Business Plan for 2016.

2015

2015 was a successful year for the service in a number of different ways. There were strong positive results in terms of quality and outcomes for clients; a local trainee Probation Officer was appointed as a Délégué (Probation Officer) by the Royal Court; a financial settlement was agreed with the States of Jersey for the year until 2019; a preferred supplier was appointed for the upgrade of the case management and management information system. JPACS' achievements continued to attract considerable interest from the wider Probation and Criminal Justice world.

At the end of November the fourth report examining reconviction following the making of Probation and Community Service Orders was published. The results showed that two years after the making of these Orders 74% of adult Probationers and 86% of adult Community Service clients had not committed a further offence. For children the figures were 61% and 76% respectively. The results were an improvement on the 2009 report outcomes which already compared favourably with results from England Wales. The performance reflects the evidence based supervision practices in Jersey and a continuous investment in developing practitioners' skills. The report can be found here: <http://probation.je/wp-content/uploads/2015/07/Community-Sentences-and-their-Outcomes-in-Jersey-the-fourth-report-.pdf>

"Moving away from Social Work and Half Way Back Again: New Research on Skills in Probation" was published in the British Journal of Social Work and highlights the use of structured supervision skills and effective outcomes in Jersey Probation work. <http://bjsw.oxfordjournals.org/content/early/2015/02/12/bjsw.bcv008.abstract?sid=e647cfc5-9ffe-4a44-8286-1eee8f067a55>

The ADAPT programme which works with men who have been violent to their female partners is supported by JPACS and the States of Jersey Building a Safer Society Strategy (BASS) with the great majority of men on the programme attending as part of their Probation Supervision. An external review found that it is more effective at reducing further violence than similar programmes elsewhere: the results will be submitted to a professional journal for publication in 2016.

In a similar vein an "Opt in" Emotional Skills Group has been devised and run successfully by the JPACS Substance Misuse Court Liaison Officer for several years. In 2015, 17 people, of whom eight were JPACS clients completed 36 sessions, with the remainder of referrals coming from the Alcohol and Drug Service, Adult Mental Health or Clinical Psychology.

JPACS measures its performance in other ways to ensure that it obtains a comprehensive and accurate picture. Probationers are assessed at the beginning and end of the Order using a validated and locally calibrated likelihood of reconviction instrument the LSI-R. In 2015, 64.3% of Probationers had reduced their likelihood of reconviction by this measure. JPACS also asks clients for feedback at the end of their Order and the 2015 results were as positive as in previous years. These reports can be found here: <http://probation.je/reports-new/>

Work with serving and former prisoners continued with 49% of prisoners receiving either a statutory or voluntary supervision service post release. Coupled with supervised early release and the Jersey Multi Agency Public Protection Arrangements (JMAPP) which are also co-ordinated by a seconded Probation Officer, considerable support and monitoring are provided for those whose offending has caused the greatest concern to the public.

The Jersey model of Probation practice has continued to attract interest from other jurisdictions. Particularly noteworthy was an invitation for the Chief Probation Officer to make a keynote address at an annual conference hosted by the Singapore Ministry of Home Affairs and lead two workshops for Singapore Prison Service and voluntary sector partners. The French National Probation and Prison Training Centre ENAP sent a seven person delegation to Jersey for four days to study probation working methods in Jersey. JPACS was invited by the Confederation of European Probation to present a workshop on Probation Officer training in Dublin. Two postgraduate students, one from Quebec Canada the other from the University of Valencia, Spain spent two days and 10 weeks respectively with JPACS. Whilst JPACS continues to develop and learn from practice elsewhere it is gratifying to be seen as an example of good practice internationally.

JPACS' work for the Family Division of the Jersey Royal Court saw a decrease in Private Law applications but a substantial increase in Public Law work, which resulted in an overall increase in workload for the Jersey Family Court Advisory Service (JFCAS) section of the Service. This work was managed within existing resources, but necessitated more use of contracted Children's Guardians from outside of Jersey.

Externally validated review and inspection into areas of JPACS' work take place each year. In 2015 JFCAS' Private family law work for the Royal Court was reviewed and an inspection report produced for the Probation Board. A link to this report can be found here: <http://probation.je/reports-new/> JPACS is grateful to Ms P. Ingram retired Senior Probation Officer from the Isle of Man for leading this review.

Previous Annual Reports have referred to the substantial savings to the public purse resulting from JFCAS taking on the role of Children's Guardians from UK independent practitioners. The savings achieved have been equivalent to the savings required of JPACS by the States of Jersey for the period 2016 to 2019. Following discussions between the Chief Minister and the Probation Board, this saving was accepted as the JPACS contribution for the period until 2019, thus providing security for existing service delivery during that period. It should be noted that JPACS has not been able to incorporate a number of desirable developments to the service due to the challenging financial situation and that for planning purposes it has been assumed that this will remain the case until the end of 2019.

Ms M. Veloso successfully completed a sponsored four year programme of study, social work qualification and supervised practice and was appointed as a Probation Officer by the Royal Court in November 2015. JPACS has low staff turnover and a long history of providing training and progression opportunities for local people with 14 out of the 20 professionally qualified staff being locally trained including three of the four senior management posts. This has contributed to high staff retention in a profession where there are national shortages and an over-reliance on agency staff. Only three staff were originally recruited on non-local licences.

Continuous Professional Development is embedded in JPACS with a heavy concentration on maintaining and developing supervision and assessment skills. The Probation Officer team benefit from five days training in working with sex offenders and other serious offenders annually with access to an equal number of client consultancy days. This ongoing training is provided by Dr David Briggs a Consultant Forensic Clinical Psychologist, and has resulted in a Probation Officer team who are as well trained and supported as specialist Probation Officers in other jurisdictions. Probation Officers and Assistant Probation Officers, also attended training covering adult safeguarding and child sexual exploitation. Four staff attended training in assessment and casework planning hosted by Guernsey Probation Service. Each Probation Officer also benefits from monthly supervision and reviews of video recorded client supervision sessions. Ms E. Green from the JFCAS team continued progress towards becoming an accredited Social Work practice educator through a postgraduate blended learning course with Plymouth University.

JPACS' case management and management information system DAISy has been developed in partnership with the Jersey Court Service and Guernsey Home Department and is coming to the end of its useful life. Through accumulated revenue savings, limited funding was available for a major upgrade and a preferred supplier appointed following the States of Jersey procurement process with delivery of the new system due in the fourth quarter of 2016.

Guernsey Probation Service and JPACS work together in a number of ways, including ICT, training, inspection and peer support which despite the high cost of inter-island travel reduces costs and improves efficiency.

In common with some other Probation Services worldwide JPACS has a strong interest in developing services for victims and witnesses of crime. The European Victims Directive came into effect in November. Recognising that services in Jersey could be better co-ordinated and efficient the Chief Probation Officer has led a project to integrate existing provision and pursue sustainable resourcing for the future. The plan was agreed by the Criminal Justice System Board in December. As part of this project the Independent Domestic Violence Advisors (IDVAs) moved into the JPACS building at the end of the year from Police HQ, with interview facilities being provided within the Magistrate's Court next door. The supervision of the two IDVAs had been transferred to JPACS staff earlier in 2015.

JPACS invited a qualified Health and Safety Inspector from H.M. Prison La Moye, Mr D. Moyse to conduct an inspection into policy and practice in this area. The resulting report and action plan were helpful in ensuring safe working practices throughout the organisation. Health and Safety is reviewed at weekly management meetings to pick up any emerging issues with fuller reviews quarterly, and bi-annual policy reviews. During 2015 the existing lone worker policy and practice was improved with the adoption of new technology.

The Service is a member of the States of Jersey Eco Active initiative, and continued efforts to minimise its impact upon the environment in a number of ways including the sharing of vehicles, transport and parking policies, recycling and monitoring of energy usage. Having been previous winners of the Eco Active Departmental award, in 2015 Mrs K. Pallot was recognised for her role in championing the Service's efforts in this area.

2016

The emphasis on developing and maintaining staff skills will continue during 2016, with both formal training events and supervision based exercises and consultancy. Wherever possible training events will continue to be shared with Guernsey colleagues and vice versa. The need to appoint a trainee Probation Officer / Family Court Social Worker will be examined and if necessary and finances permit, recruitment undertaken.

The rewrite and upgrade of DAISy which is the JPACS, Guernsey Probation and Jersey Court Service case management and management information system will absorb a substantial amount of management and staff time during the year but will be worthwhile investment to ensure effective systems for the next 7-10 years. The upgrade will provide an opportunity to introduce the LS-CMI to practice. The LS-CMI is a client likelihood of reconviction assessment and work planning aid and is an upgrade of the LSI-R which JPACS has used successfully for many years.

The inspection and review process will continue by examining JPACS contribution to work with prisoners and former prisoners. The CPAI which is an assessment tool for measuring the effectiveness of criminal justice agencies will be evaluated for introduction to Jersey. JPACS will also work with the prison's review of temporary release schemes and the implementation of any changes.

Changes to the placement of the small number of children who receive custodial sentences were made in the Criminal Justice (Young Offenders) (Jersey) Law 2014 and these are due to come into effect in 2016. JPACS will be involved by contributing a senior member of staff to the placement panel established by this legislation.

The integration of victim and witness services will continue during 2016 in partnership with the States of Jersey Police, with the aim of operation as a unified agency by the end of 2016, and a future business plan produced against the standards prescribed in the EU Victim framework decision 2015.

Both Health and Safety and Eco-Active Policy and practice will continue to be monitored and developed with targets for improvement set in both areas for the first time.

88% of the JPACS budget is spent on staffing. As with all Social Work Services the results achieved are directly related to the quality and commitment of staff and volunteers at all levels in the organisation and the way in which they work together. As Richard Branson has said: *“Train staff well enough so they can leave, treat them well enough that they don’t want to. If you look after your staff they will look after your customers. It’s that simple”*

Brian Heath
Chief Probation Officer
25 January 2016

Aims and Key Performance Indicators for 2016 – 2019

1. **To provide an information and assessment service to the Parish Halls, Criminal and Family Courts, H.M Lieutenant Governor and Prisons, which is accurate, timely, and which aids decision making.**

This will be achieved and measured by:

- i) Having published standards detailing the structure and process for the production of reports and assessments
- ii) Conducting inspections into reports for both the criminal justice and family court arenas, which include the views of service users and those who receive reports and assessments.
- iii) Ensuring all written reports are peer reviewed prior to submission

2015 Objectives and outcomes:

- i) **To review the quality of Reports for the Family Division of the Royal Court through an externally validated inspection. *Achieved: This first review into the Private Law work of JFCAS found a high quality service with positive feedback from stakeholders. The report and action plan was agreed by Probation Board and published on www.probation.je***

2016 Objectives:

- i) **Assist the Jersey Royal Court in implementing an improved system for the ordering and delivery of specialist reports for sentencing hearings.**
 - ii) **To provide supervision services to the Parish Halls, Courts and Prisons which assist people to make positive changes in their lives which reduce re offending and which make amends for the harm they have caused.**
2. **To provide supervision services to the Parish Halls, Courts and Prisons which assist people effectively to make positive changes in their lives which reduce re offending**

This will be achieved and measured by:

- i) Having published evidence based standards for supervision which reflect the expectations of the Centeniers, Courts and the Prison authorities who entrust people to our care.
- ii) Using Psychometric re-offending measures at the beginning and the end of Probation Orders to measure change and producing at least one reconviction study in conjunction with an academic institution which measures actual reconviction rates for the range of measures used by the Courts.
- iii) Ensuring that all members of staff receive appropriate training, resources and supervision in line with developing evidence about effective practice.
- iv) Conducting inspections and reviews each year into aspects of supervision practice, conduct client feedback exercises and facilitate research by academic institutions.

2015 Objectives and outcomes:

- i) Conduct an inspection into JFCAS work for the Family Division of the Royal Court. *Achieved: report and action plan agreed by Probation Board and published on www.probation.je***
- ii) To increase the number of peer reviewed client interviews. *Achieved.***
- iii) To maintain the proportion of prisoners taking up Voluntary After Care. *Not Achieved 49% of former prisoners in 2015 a reduction from 60% in 2014.***
- iv) To publish a reconviction study into the effectiveness of Probation supervision. *Achieved: available on www.probation.je***
- v) To work with the Home Affairs Department (now Department of Community and Constitutional Affairs) to produce a sustainable solution for the delivery of the Adapt Domestic Violence programme. *Ongoing, no final resolution. Positive external evaluation produced, discussions continue.***

2016 Objectives:

- i) To work with the Department of Community and Constitutional Affairs to produce a sustainable solution for the delivery of the Adapt Domestic Violence programme.**
- ii) To establish an “opt in” accreditation process for Community Service clients who want their work skills recognised, to improve their employment opportunities.**
- iii) To inspect JPACS work with serving and former prisoners**
- iv) To conduct a practitioner feedback exercise on the impact of skills training and use of skills checklist.**
- v) Contribute to two peer reviewed journal articles on the Adapt Domestic violence programme and the impact of the supervision skills checklist being written by external academic researchers.**
- vi) To increase the proportion of prisoners maintaining contact with JPACS post release**
- vii) To assist HM Prison la Moye with any changes to temporary release arrangements**

3. To provide monitoring and where necessary timely enforcement action to assist in the protection of the public from further offending.

This will be achieved and measured by:

- i) Having fair, clear and transparent written compliance and enforcement policies.
- ii) Sharing information with other agencies when it is reasonable and proportionate to do so for the protection of the public.
- iii) Conducting inspections and reviews into policy and practice and contribute to reviews of the Jersey Multi Agency Public Protection Arrangements established under the Sex Offenders Jersey Law.
- iv) Participating in multi-agency safeguarding arrangements at operational and strategic levels.

2015 Objectives and outcomes:

- i) **To contribute to a review of JMAPP multi-agency processes. *Achieved, report completed and received by JMAPP senior management group.***
- ii) **To work with the England and Wales authorities to improve the processes governing short term travel by UK prisoners on licence to Jersey. *Achieved. Revised guidance produced by England and Wales National Offender Management Service (NOMS)***

2016 Objectives:

- i) **To inspect Probation work with prisoners and former prisoners**
- ii) **To assist HM Prison la Moye with any changes to temporary release arrangements**

Other 2015 Objectives and outcomes

- i) **For a Health and Safety audit to take place and an action plan produced to implement recommendations. *Achieved***
- ii) **To ensure that the changes to the Criminal Justice (1994) Young Offenders (Jersey) Law which increase flexibility in placement of children placed in custody comes into effect through assisting with drafting of the associated Rules. *Ongoing. Drafting of regulations drew attention to some amendments required to the substantive legislation which should come into force in quarter 2 2016.***
- iii) **To publish feedback from Probationers, Community Service workers and beneficiaries of Community Service on www.probation.je *Achieved.***
- iv) **To continue to support Victim Support Jersey until there is a decision about the future of victim services in Jersey and similarly to support Adapt until a decision is forthcoming about its future. *Achieved; both services are heavily reliant upon JPACS resources for delivery and would not be operational otherwise.***

Other Objectives for 2016

- i) To ensure that the changes to the Criminal Justice (1994) Young Offenders (Jersey) Law which increase flexibility in placement of children placed in custody comes into effect through assisting with drafting of the associated Rules.**
- ii) To lead on the establishment of a co-located victim service by December 2016.**
- iii) For the successor system to DAISy to be delivered by December 2016 within budget.**
- iv) To allocate a senior member of staff to the placement panel to be established under the Criminal Justice (Young Offenders) (Jersey) Law 2014**
- v) To reduce the volume of printing as measured by use of paper.**
- vi) For no Health and Safety incident to occur due to a factor identified in a previous incident.**
- vii) To have fewer Health and Safety incidents than in 2015.**

Significant other work in 2015

- i) The Assistant Chief Probation Officer spent the equivalent of 26 days on work for the Jersey Safeguarding Partnership Board.**
- ii) A report was produced at the request of the States of Jersey on Child Contact Centre provision.**
- iii) Completed procurement process and a preferred supplier appointed for a re-write of DAISy software.**
- iv) Introduction of technology to improve lone worker safety, and enhancement of secure remote working facilities**

JPACS staff representation on external organisations.

Mr Brian Heath Chief Probation Officer:

- i) Vice Chairman Victim Support Jersey**
- ii) Criminal Justice System Board lead officer for victims and integrated offender management**
- iii) Chairman Prince's Trust Jersey Steering Group**
- iv) Chairman Highlands College Board of Governors**
- v) Member Misuse of Drugs Advisory Panel**
- vi) Chairman Channel Island DAISy Consortium**

Mr Michael Cutland Assistant Chief Probation Officer

- i) Member Jersey Safeguarding Partnership Board (SPB); Chair Children's Performance, Procedures and Audit (PPA) Sub-Committee; member Adults Performance and Procedures Sub Group.**
- ii) Vice Chair of Jersey Family Mediation Service Committee(JFMS)**
- iii) Member Senior Management Team of Jersey Multi-Agency Public Protection Arrangements (JMAPP)**

Mr David Trott Team Leader Probation

- i) Supported Housing Group member**
- ii) Safeguarding Adults Partnership Board - Prevention Working Group**
- iii) Inter-Agency Child Protection Operational Management Meeting**

Mrs Jane Ferguson Team Leader JFCAS

- i) Member 1001 Critical Days Task Force**
- ii) Member SPB Children's Performance Procedures and Audit Sub Committee**
- iii) Member JFMS Committee**

Mrs Sarah Hayward Probation Officer

- i) Committee member MIND Jersey**

Ms Janette Urquhart Probation Officer Senior Practitioner

- i) Member SPB Domestic Abuse Sub Committee**
- ii) Supervisor of ADAPT programme manager**

Ms Susan Brown Probation Officer Senior Practitioner

- i) Seconded Officer HM Prison La Moye**

Ms Adelaide Ormesher (until 08/15) and Mr James Lynch Probation Officer Senior Practitioners (from 8/15)

- i) JMAPP Co-Ordinator**

JPACS

Annual Statistical Summary 2015

1. Work for the Criminal Justice System

Court Reports

Social Enquiry Reports - Overall there has been a 9% decrease in the total number of SERs produced for the Courts. The breakdown however reveals a 24% increase in Royal Court reports with the decreases being in both Magistrate's and Youth Court:

	Social Enquiry Reports				
Court	2011	2012	2013	2014	2015
Youth Court	47	15	28	37	25
Magistrate's Court	248	272	263	303	250
Royal Court	119	106	100	100	124
Total	414	393	391	440	399

Stand-downs however have increased by 22%, principally in Magistrates Court:

	Stand-downs				
Court	2011	2012	2013	2014	2015
Youth Court	15	14	5	12	9
Magistrate's Court	89	110	63	74	96
Total	104	124	68	86	105

Other reports:

16 Deportation Reports were prepared for the Immigration Department compared to 12 during 2014; a 33% increase.

33 Information for Court reports were completed; these reports have always been done but only started to be recorded separately from March 2015 and so do not represent a full year.

Disregarding the Information reports for comparison purposes, a total of 520 reports have been prepared for the courts under the various categories during 2015, representing a 3.5% decrease on the 539 reports in 2014.

Probation Supervision

New Orders are down overall by 22%. Youth Court orders have dropped significantly, however those imposed by the Royal Court are up by 26%:

	New Probation Orders				
Court	2011	2012	2013	2014	2015
Youth Court	29	22	15	36	12
Magistrate's Court	113	114	115	136	108
Royal Court	18	15	18	27	34
Total	160	151	148	199	154

The main offence groups for new supervisions were violence (26%), followed by public order offences (19%), drug offences (13%), larceny (8%), and sexual and road traffic offences (both 7%). *(This is measured by the main offence only, although an individual may have multiple offences).*

The gender split for those placed on Probation in 2015 was 83% male and 17% female, compared to 88.5% male and 11.5% female in 2014.

Community Service Orders

Overall a 12% increase in the number of Community Service Orders imposed:

	New Community Service Orders				
Court	2011	2012	2013	2014	2015
Youth Court	9	5	5	9	8
Magistrate's Court	182	188	152	154	180
Royal Court	27	28	24	39	41
Total	218	221	181	202	229

The main offence group continues to be those committed under the Road and Motor Traffic Laws (43%), followed by violence (16%), drug offences (15%), break and entry (5%) and sexual offences (4%).

The gender split for those placed on Community Service was 84% male and 16% female against 87% male and 13% female in 2014.

74 clients placed on Community Service also received Probation (combination orders) representing 32% of the total, a similar number to last year.

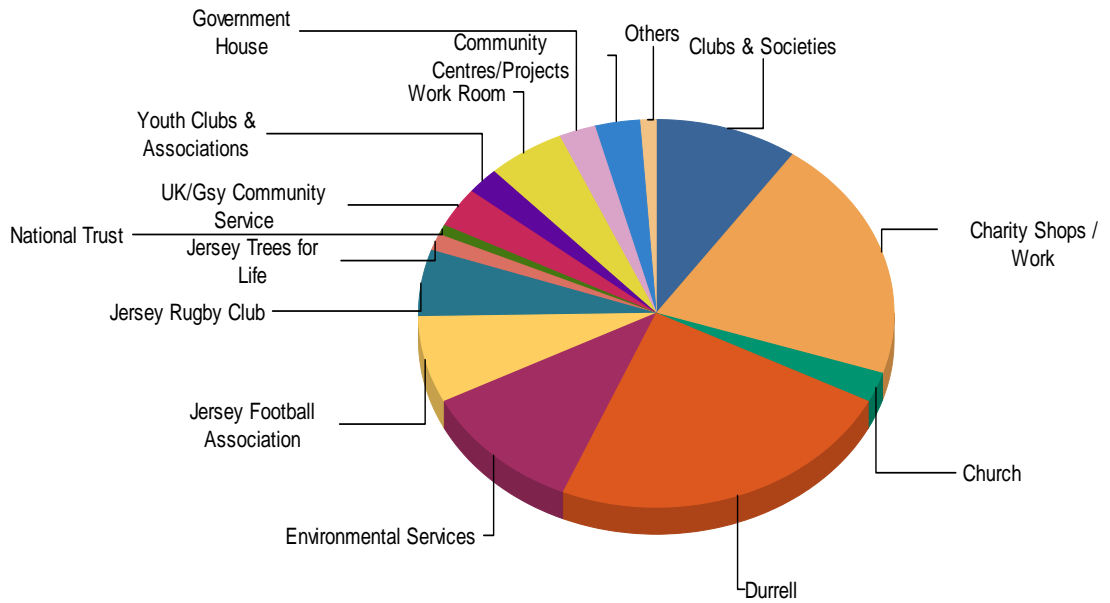
There was a 15% increase in the total number of CS hours ordered compared to 2014:

CS Orders	2011	2012	2013	2014	2015
Hours ordered	21546	22743	18287	20996	24079
Hours worked	20151	19441	20129	18531	21551
Average order length	98	101	101	104	105

48.5% of Orders were in the 51-100 hour bracket, compared to 37% last year.

33% of CS Orders were undertaken on individual placements, which include those who perform light duties in the Probation workroom, up from last year's 28%.

Hours Worked 2015 by project



Breakdown of Hours worked by project

Category	CS Hours worked				
	2011	2012	2013	2014	2015
Clubs & Societies	560.50	1968.50	1840.00	1968.50	2080.00
Charity Shops / Work	2098.00	1069.00	1928.50	2650.00	4369.00
Church (previously 'Others')	932.50	1105.50	989.50	892.50	519.00
Durrell	5026.00	2515.00	4191.00	3722.00	5107.00
Environmental Services	2583.00	2814.00	2693.50	1864.50	2370.00
Friends of Val de la Mare	381.00	0.00	0.00	0.00	0.00
Government House	202.50	601.00	577.00	957.50	567.50
Jersey Football Assoc.	1714.00	2340.00	1907.50	1315.00	1570.00
Jersey Rugby Club	1646.50	1494.00	1470.50	1556.00	1175.00
Trees for Life	857.00	729.00	352.50	525.00	326.50
National Trust	675.00	1004.50	515.00	427.50	175.00
Community Centres/Projects (formerly Parish & Community Facilities)	15.00	0.00	1542.50	751.00	625.00
Residential Charities	90.00	0.00	0.00	0.00	0.00
UK/Gsy Community Service	298.50	323.00	140.00	308.00	698.00
Youth Clubs & Associations	414.00	571.00	428.50	652.50	457.00
CS Workroom	684.00	607.00	547.50	737.50	1122.00
Others	1766.50	2320.00	957.00	55.50	252.50
Total	19,944.00	19,461.50	20,080.50	18,383.00	21,413.50

(Some projects formerly termed as 'Other' category have been moved to the relevant Category group e.g. Community Projects)

Other community supervisions

Children/Young people:

- 8 Binding Over Orders with a condition of Restorative Justice (RJ) were imposed compared to 2 in 2014, (7 in 2013).
- 3 Binding Over Orders with a Treatment Option were imposed, there having been none for the three years prior.

Adults:

- 2 Binding Over Orders with a condition of Restorative Justice were imposed, compared to 3 in 2014, (3 also in 2013).
- 1 Binding Over Orders with a Treatment Option compared to 6 in 2014, (5 in 2013).
- 16 Voluntary Supervisions were commenced, a doubling of last year's 8, (8 also in 2013).
- 1 Suspended Supervision Order was imposed (none in 2014).

Custodial Supervision

New custodial supervisions have risen by 20% to the previous year, predominantly from Royal Court:

	2011		2012		2013		2014		2015	
	Adult	Yth	Adult	Yth	Adult	Yth	Adult	Yth	Adult	Yth
Youth Crt	0	3	0	0	0	0	0	1	0	1
Mag's Crt	16	2	14	1	19	0	13	0	14	0
Royal Crt	72	9	61	7	74	4	61	3	70	13
Sub total	88	14	75	8	93	4	74	4	84	14
	102		83		97		78		98	

Note: Youth custodial supervision applies to those aged 21 and under

Releases and assessments

63 prisoners on sentences of more than 6 months (4 months for under 21s) were released during 2015, 49% of which on some form of supervision. This compares to 60% in 2014:

Releases	2011	2012	2013	2014	2015
YOI Licence	13	11	3	2	8
Home curfew	12	11	10	10	8
Voluntary After Care	27	21	13	28	15
Released no further supervision	65	61	60	27	32
Total	117	104	86	67	63

Pre-release reports – a 14% overall decrease on last year, solely due to a reduction in ROTL reports:

Report type:	2011	2012	2013	2014	2015
ROTL	55	64	34	29	21
Home Curfew	17	12	13	15	17
Total	72	76	47	44	38

LSI-r profiles

	Band	2013 - %	2014 - %	2015 - %
PO	Low	20	29	23
	Medium	40	30	33
	High	36	36.5	38
	No data	4	4.5	6
CSO	Low	56	55	67
	Medium	20	16	14.5
	High	17	23	14.5
	No data	7	6	4

Terminations/LSIr

64.3% of Probation Orders terminated during the period displayed a decrease in LSIr score.

This compares with previous years as follows:

LSIR	No. of orders terminated	Decrease %	Increase %	No change %
2015	129	64.3	25.6	10.1
2014	119	68	24.4	7.6
2013	92	59	35	6
2012	135	59	31	10
2011	122	57.4	34.4	8.2
2010	165	55.1	32.1	12.8
2009	153	61.5	31.4	7.1

Completions – Probation Orders

Of the 176 orders terminated this year, the reasons are as follows:

	2014	%	2015	%
Completed (expiry date reached)	102	69	122	69.5
Further offence – terminated early	24	16.2	24	14
Failed to comply with requirements – terminated early	11	7.4	19	11
Terminated early for good progress	3	2	3	1.5
Terminated early other reason	-	-	3	1.5
Failed to Appear – arrest ordered	3	2	1	.5
Breached – arrest ordered	3	2	2	1
Committal warrant issued	-	-	1	.5
Other change in circumstances	-	-	1	.5
Client died	2	1.4	0	0
Total	148	100	176	100

An Order which has not been terminated early due to a failure to comply or a further offence leading to resentencing, is considered a successful completion. Where an Order is replaced by another order of the same kind that is not an early termination.

Parish Halls

Parish Hall Enquiries decreased again from 260 cases in 2014 to 235 in 2015 (9.6%):

	2011	2012	2013	2014	2015
PHE - Grouville	5	2	3	3	1
PHE - St. Brelade	16	10	24	17	19
PHE - St. Clement	30	66	35	29	34
PHE - St. Helier	168	187	167	153	113
PHE - St. John	4	0	1	0	0
PHE - St. Lawrence	14	9	5	9	4
PHE - St. Martin	4	13	1	5	8
PHE - St. Mary	2	4	5	6	5
PHE - St. Ouen	3	6	2	4	1
PHE - St. Peter	5	12	12	9	7
PHE - St. Saviour	45	39	26	24	40
PHE - Trinity	3	2	0	1	3
Total	299	350	281	260	235

155 (66%) of Parish Hall cases were first offenders, slightly up from last year (61%).

Road and Motor traffic continues to be the main offence group at 54%, followed by public order and violence (both 13%), larceny and possession of drugs (both 7%) and malicious damage (4%).

Acts of violence have risen from 9 cases in 2014 to 30 in 2015.

20 cases were sent from Parish Hall to Youth Court during 2015, slightly up on last year, with 1 case being sent to the Magistrate's Court.

Supervisions from Parish Hall are up 22% overall, with some older individuals being placed on Deferred Decisions with Voluntary Supervision:

Supervision type:	2011	2012	2013	2014	2015
Deferred dec with RJ	17	9	9	7	9
Deferred dec with VS – u18	12	9	13	8	6
Deferred dec with VS – 18+	-	-	-	-	4
Deferred dec with Alc & Drug Education u18	7	2	0	3	3
Alcohol or Drug Education 18+	Not recorded	Not recorded	Not recorded	Not recorded	23
Total	36	20	22	18	45

Restorative Justice (RJ)

The yearly summary reveals RJ officer involvement in relation to 63 clients across the spectrum of supervision types, a 21% increase on the 52 in 2014 (64 in 2013). The work undertaken included 20 face to face apologies, 8 letters of apology and 5 offenders carrying out work for their victims in order to make amends. 11 Restorative Justice Conferences took place, up from 3 the previous year. 19 prison visits and 7 school visits were also made.

The number of Bind Overs with RJ imposed was up to 10 in total (8 young people and 2 adults) compared to 5 in 2014 (10 in 2013). Deferred decisions with RJ from Parish Hall also increased slightly to 9 cases, up from 7 in 2014.

Programme intervention

The following table details the various programmes which ran over the year in either group settings or on a one-to-one basis, delivered by both Probation Officers and partner agencies:

Programme Type	2014		2015	
	No. of attendees	Total no. of sessions attended	No. of attendees	Total no. of sessions attended
Aggression Control Training	9	108	2	22
ADAPT	38	560	25	289
Alcohol Study Group	10	29	1	1
Domestic Violence 1:1	1	1	1	5
Offending is not the only choice	19	227	18	202
Self-Management and Rational Thinking	3	5	-	-
Sex Offender Programme	4	77	7	39
Family Problem Solving	5	20	2	7
Emotional coping Skills	Not recorded	Not recorded	17*	36

*8 of the 17 were JPACS clients, the remainder referrals from areas within the Health and Social Services Department.

The decision was made last year to merge OINTOC and SMART due to low demand attendance for the latter. The few SMART sessions recorded above relate to final sessions/hand-backs from the group started in 2013.

Basic skills

15 clients have received tutor support during 2015 with a total of 67 tutor sessions being delivered. This compares to 10 clients and 72 sessions in 2014. A greater number of clients have been seen but less sessions delivered with some clients only having one or two.

Two clients successfully passed their driving theory following assistance from their tutor and one client has progressed on to the Second Chance programme run by Highlands College.

Caseloads

The average monthly caseload figure for 2015 was 406 cases, which includes all supervision categories. This is based on a monthly average of 312 individual clients of which a 59% average have a warning/risk indicated:

Average caseloads	2011	2012	2013	2014	2015
All Supervisions	465	442	418	416	406
Individual clients	360	337	328	325	312

2 Jersey Family Court Advisory Service work for the Family Division of the Royal Court 2015

Private Law applications

	2014	2015
Applications made	72	48 (33% decrease)
Full Reports Required	44 (61%)	24 (50%)

Of the cases that were allocated and completed during 2015, 3 were set down for trial. They all ended in consent orders either just before or during the trial.

4 of the 24 Full Reports were in respect of applications by a parent to remove a child(ren) from the jurisdiction.

One Wishes and Feelings Report was prepared: the case is under review and short update reports are sent although a full report has not been ordered.

Public Law applications

	2014	2015
Applications made	21	28 (33% increase)

The increase is due to Children's Service re-examining files as well as a different threshold for being applied for applications in care proceedings.

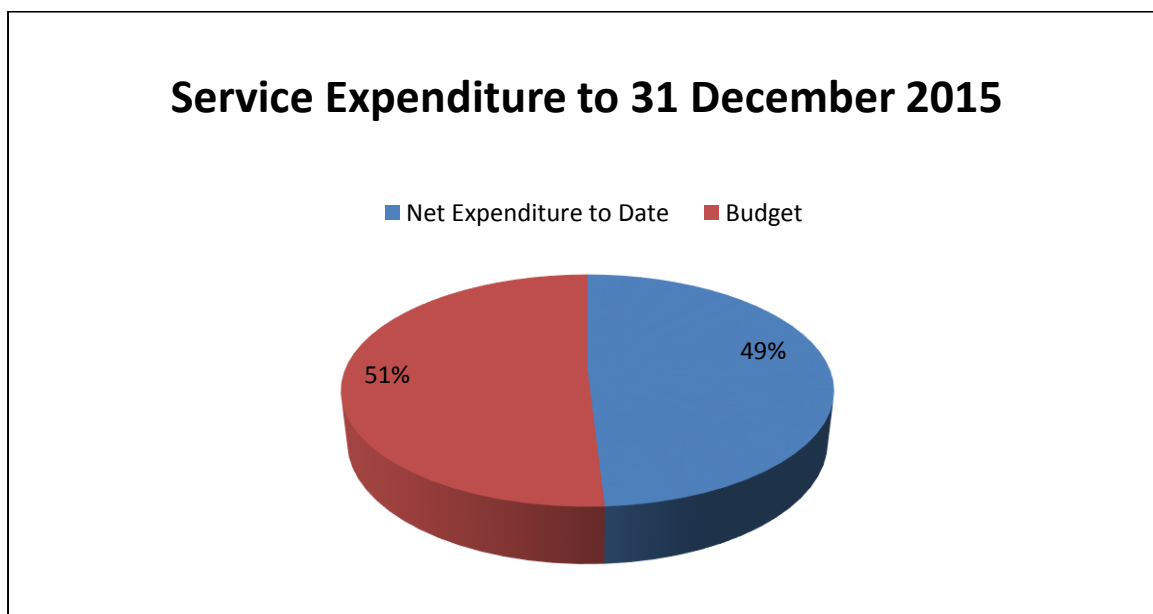
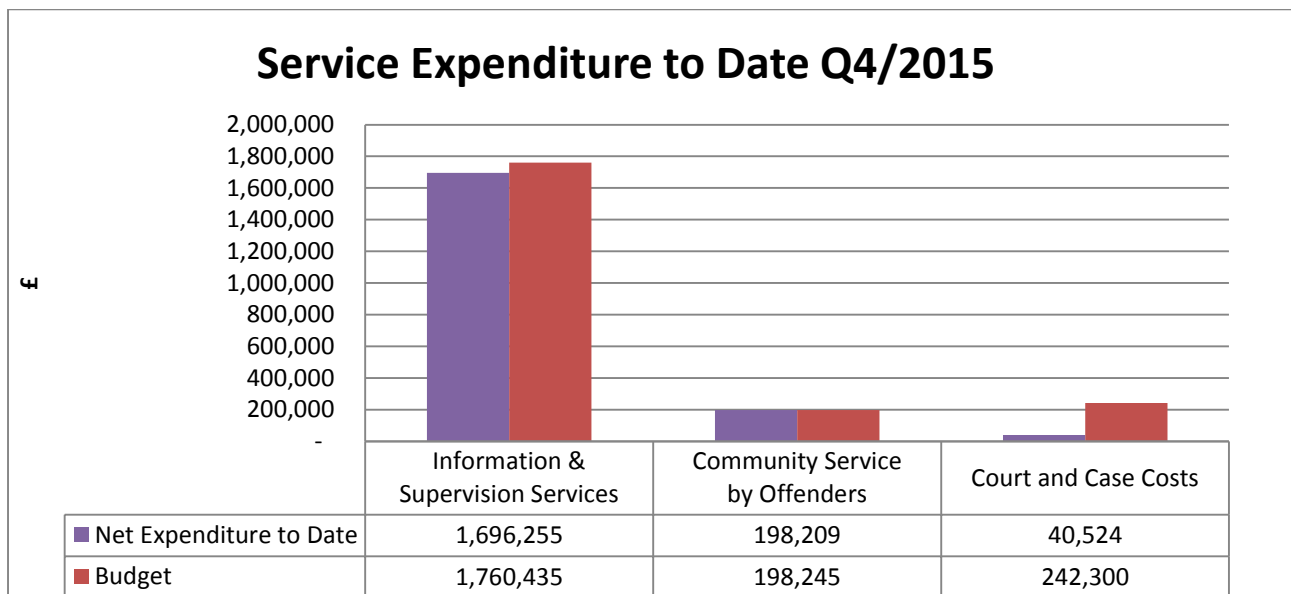
The aim is to allocate these reports internally within JFCAS and in 2015, 19 reports were allocated to JFCAS Guardians compared to 16 in 2014. The remaining 9 reports were allocated to two external Guardians who have been retained on contracts, due to the increase in applications by the Minister. Nonetheless the substantial increase in applications has been managed within budget.

JFCAS Officers also submitted 7 Guardian ad Litem Reports in Adoption proceedings; an increase of 2 on the 2014 total.

The JFCAS Team Leader Mrs Jane Ferguson was a member of a panel which established a new accreditation scheme for lawyers representing children, parents and other parties in public law proceedings

Service Analysis

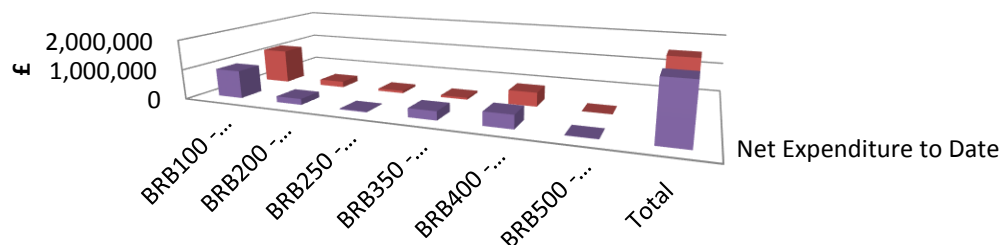
Service Analysis		Net Expenditure to Date	Budget	
Information & Supervision Services		1,696,255	1,760,435	
Community Service by Offenders		198,209	198,245	
Court and Case Costs		40,524	242,300	*budget adjustment to be made



Business Unit

	Net Expenditure to Date	Budget
BRB100 - Probation & Aftercare	930,116	1,148,888
BRB200 - Community Service	198,209	198,245
BRB250 - Offenders Costs	25,484	79,213
BRB350 - Jersey Family Court Advisory Servi	289,502	65,271
BRB400 - Management & Administration	442,254	467,063
BRB500 - Independent Care Inquiry	8,899	0
Total	1,894,464	1,958,680

BU Expenditure to 31 December 2015



	BRB100 - Probation & Aftercare	BRB200 - Community Service	BRB250 - Offenders Costs	BRB350 - Jersey Family Court Advisory Service	BRB400 - Management & Administration	BRB500 - Independent Care Inquiry	Total
Net Expenditure to Date	930,116	198,209	25,484	289,502	442,254	8,899	1,894,464
Budget	1,148,888	198,245	79,213	65,271	467,063	0	1,958,680

BU Expenditure to 31 December 2015

- BRB100 - Probation & Aftercare
- BRB200 - Community Service
- BRB250 - Offenders Costs
- BRB350 - Jersey Family Court Advisory Service
- BRB400 - Management & Administration

